City Council Introduction: Monday, July 9, 2001

Public Hearing: **Monday**, July 16, 2001, at **1:30** p.m.

FACTSHEET

TITLE: SPECIAL PERMIT NO. 692K, an amendment to the TABITHA NEW COMMUNITY COMMUNITY UNIT PLAN, requested by John H. Bergmeyer on behalf of Tabitha, Inc., to convert 28 units of the Walter Apartments from elderly or retirement housing to assisted living facilities, on property generally located at Sea Mountain Road and Folkways Blvd.

STAFF RECOMMENDATION: Conditional approval.

SPONSOR: Planning Department

BOARD/COMMITTEE: Planning Commission

Public Hearing: 06/13/01 Administrative Action: 06/13/01

RECOMMENDATION: Conditional Approval (6-0: Newman, Duvall, Carlson, Krieser, Taylor and Schwinn voting 'yes'; Bayer, Hunter and Steward absent).

Bill No. 01R-178

FINDINGS OF FACT:

- 1. The Planning staff recommendation of conditional approval is based upon the following analysis:
 - A. The proposed amendment would convert 28 apartment units into 28 domiciliary care units within existing apartment buildings, modify a current building to ADA standards, and would add a covered walkway between existing buildings.
 - B. If this amendment is approved, residents of these apartments could remain in the same community if their care needs rise above the threshold of elderly or retirement housing. Currently, residents needing assisted living services must relocate to another community.
 - C. The proposal conforms with the Comprehensive Plan designation and advances the goal of providing housing appropriate to the requirements of households with special needs.
 - D. This application also provides an opportunity to correct some of the contradictions in the previously approved special permits for the Tabitha New Community Unit Plan.
- 2. The applicant's testimony is found on p.8.
- 3. There was no testimony in opposition.
- 4. On June 13, 2001, the Planning Commission voted 6-0 to agree with the staff recommendation of conditional approval.
- 5. The Site Specific conditions of approval required to be completed prior to scheduling this application on the Council agenda have been submitted by the applicant and approved by the reviewing departments.

FACTSHEET PREPARED BY: Jean L. Walker	<u>DATE</u> : July 2, 20)01
REVIEWED BY:	DATE : July 2, 20)01

REFERENCE NUMBER: FS\CC\FSSP692K

LINCOLN/LANCASTER COUNTY PLANNING STAFF REPORT

P.A.S.: Special Permit #692K DATE: May 30, 2001

Tabitha New Community C.U.P.

Domiciliary Care Facility

PROPOSAL: To amend the Tabitha New Community C.U.P. by converting 28 units of the Walter

Apartments from elderly or retirement housing to assisted living facilities.

GENERAL INFORMATION:

APPLICANT: Tabitha, Inc.

Al Sward, President 4720 Randolph Street Lincoln, NE 68510

CONTACT: John H. Bergmeyer, Esq.

Harding, Shultz & Downs 121 S. 13th Street, Suite 800

Lincoln, NE 68508 (402) 434-3000

LOCATION: Sea Mountain Road and Folkways Boulevard

LEGAL DESCRIPTION: Lot 1, Block 2, Tabitha New Community 2nd Addition, located in the NE 1/4 of Section 1, T10N, R6E of the 6th P.M., Lancaster County, Nebraska.

SIZE: Amended area: 5.2 acres, more or less

C.U.P. area: 61.55 acres, more or less

EXISTING ZONING: Amended area: R-2 Residential

C.U.P. area: R-2, R-3 and R-4 Residential

EXISTING LAND USE: The amended area contains apartments for elderly or retired persons. The C.U.P. contains a mixture of single family dwellings, two-family dwellings, townhouses and apartments.

SURROUNDING LAND USE AND ZONING: The C.U.P. is bounded by a mixture of R-2, R-3 and R-4 Residential uses on the north and west. The R-4 North Gate PUD lies to the south. Across N. 27th Street is the B-2 zoned King Ridge commercial development.

COMPREHENSIVE PLAN SPECIFICATIONS: The Land Use Map identifies the area as Urban Residential.

On page 44, the Comprehensive Plan identifies the following as a goal for Urban Residential areas:

Encourage the development of housing that is appropriate to the requirements of households with special needs, including but not limited to, the elderly, the physically and/or mentally challenged, and households in crisis.

HISTORY:

April 15, 1974 City Council approved Change of Zone #1357, which changed the zoning on a

small parcel of land within the future Tabitha development from A-2 Single Family

to G Local Business.

April 22, 1974 City Council approved Special Permit #692, which granted Tabitha Village

Corporation the authority to construct and operate a community unit plan at N. 27th Street and Fletcher Avenue. This Resolution No. A-60889 was rendered null and void by the applicant's failure to return the required Letter of Acceptance.

March 17, 1975 City Council approved Special Permit #692-A, which added Tabitha New

Community First addition to the community unit plan.

March 24, 1975 City Council approved Special Permit #692 (Resolution No. A-61683), which

granted Tabitha Village Corporation the authority to construct and operate a community unit plan at N. 27th Street and Fletcher Avenue. This resolution

replaced the April 22, 1974 resolution.

Aug. 25, 1975 City Council approved Special Permit #692-B, which added 88 units of multiple

family dwellings to the community unit plan.

April 11, 1977 City Council approved Special Permit #692-C, which amended the Tabitha New

Community C.U.P. by adding 11 single family lots and 100 multiple family

dwelling units.

July 25, 1977 City Council approved Special Permit #692-D, which amended the Tabitha New

Community C.U.P. to allow the construction of single family lots on Ventura Drive and Cloudburst Lane. This resolution rescinded Special Permits 692-A, 692-B, and 692-C. It also rescinded the already-voided Resolution No. A-60889 for

Special Permit 692.

Feb. 12, 1979 City Council approved Special Permit #692-E, which amended the Tabitha New

Community C.U.P. to create lots for individual garage stalls on Blocks 1 and 9 of

Tabitha New Community Addition.

This property was converted from A-2 Single Family Dwelling, B Two Family

Dwelling and G Local Business to R-2 Residential, R-3 Residential, R-4

Residential, and B-1 Local Business District in the **1979 Zoning Update**.

June 11, 1984 City Council approved Special Permit #692-F, which amended the Tabitha New

Community C.U.P. to create 10 duplex attached units on property west of

Enterprise Drive and north of Folkways Boulevard.

Jan. 21, 1986 City Council approved Change of Zone #2223, which changed the zoning from B-1 to R-2 in a small portion of the Tabitha development.

June 5, 1989 City Council approved Special Permit #692-G, which amended the Tabitha New Community C.U.P. by permitting open decks in rear yards on Lots 5, 6, 7, and 8, Block 1, Tabitha New Community 2nd Addition.

Aug. 23, 1993 City Council approved Special permit #692-H, which amended the voided Resolution No. A-60889 to allow patios, decks, and non-heated/plumbed enclosed porches to be located within an outlot within the community unit plan.

Aug. 15, 1994 City Council approved Special Permit #692-I, which amended the Tabitha New Community C.U.P. to authorize the construction of two single-family dwellings between Enterprise Drive and Farmstead Road.

July 10, 1995 City Council approved Special Permit #692-J, which amended the Tabitha New Community C.U.P. to permit the storage of recreation vehicles on property located at N. 27th Street and vacated Farmstead Road.

SPECIFIC INFORMATION:

UTILITIES: Available

TOPOGRAPHY: The area slopes towards a drainage swale located along the northwestern boundary of the C.U.P.

TRAFFIC ANALYSIS: Folkways Boulevard is shown as an Urban Collector in the Future Functional Street and Road Classification.

PUBLIC SERVICE: The closest fire station is Number 10, at N. 14th Street and Adams Street.

REGIONAL ISSUES: The variety of elderly housing options.

ALTERNATIVE USES: Continue current use as elderly or retirement housing.

ANALYSIS:

- 4. The proposed amendment would convert 28 apartment units into 28 domiciliary care units within existing apartment buildings, modify a current building to ADA standards, and would add a covered walkway between existing buildings.
- 5. If this amendment is approved, residents of these apartments could remain in the same community if their care needs rise above the threshold of elderly or retirement housing. Currently, residents needing assisted living services must relocate to another community.

- 6. The proposal conforms with the Comprehensive Plan designation and advances the goal of providing housing appropriate to the requirements of households with special needs.
- 7. This application also provides an opportunity to correct some of the contradictions in the previously approved special permits for the Tabitha New Community Unit Plan.

STAFF RECOMMENDATION:

Conditional approval

CONDITIONS:

Site Specific:

- 1. After the applicant completes the following instructions and submits the documents and plans to the Planning Department office and the plans are found to be acceptable, the application will be scheduled on the City Council's agenda:
 - 1.1 Revise the site plan to show:
 - 1.1.1 Identify the setback on the west property line and the north property line.
 - 1.1.2 Provide a legal description listing the subdivisions and/or lots within the community unit plan.
 - 1.1.3 The measurement south of the word "Folkways" appears to disagree with the legal description.
 - 1.1.4 In the "Legal Description of Tabitha C.U.P", remove references to the "G Local Business" area and replace "lot 12, I.T." with the platted lot that replaced it. The "G Local Business" area may be included in the C.U.P. per Res. No. A-64084 (Special Permit No. 692D).
 - 1.1.5 Remove "Legal Description of G Local Business."
 - 1.1.6 Revise the drawings so that the scales are correct.
 - 1.1.7 In the zoning exhibit, thicken the zoning lines so that they are more distinct.
 - 1.1.8 Revise the Community Unit Plan units: our records show 73 single family lots, 148 townhouses/two-family dwellings, and 188 apartment units.
 - 1.1.9 In the density calculations, R-4 should have 218 allowable units, with a grand total of 474.

- 1.1.10 Provide planting size, planting method, design spread and height on the landscape schedule. Screening calculations cannot be determined without this information.
- 1.1.11 Correct the botanical name of Froebel Spirea it should be "Spiraea x bumalda 'Froebelii'."
- 1.1.12 Correct the botanical name of Colorado Blue Spruce it should be "Picea pungens glauca."
- 1.1.13 In the parking calculations, provide the number of staff on the largest shift. 2 stalls are required per 3 employees on the largest shift.
- 1.1.14 Correct the number of stalls required by the assisted living, which requires 1 stall per 4 units.
- 1.1.15 Add a note to the site plan stating, "It shall not be a violation of the Plot Plan for patios, decks, enclosed porches not served by heating or cooling systems or plumbing, air conditioners or similar appurtenances to be located in an outlot within the Community Unit Plan, or partially within an outlot, as long as such appurtenances are located immediately adjacent to a residence within the Community Unit Plan and the land on which the appurtenance is located has been validly transferred to the owner of the adjacent residence." This language was adopted with Special Permit No. 692H.
- 2. This approval permits 28 domiciliary care units and 72 units of elderly or retirement housing on Lot 1, Block 2, Tabitha New Community 2nd Addition within the Tabitha New Community C.U.P.

General:

- 3. Before receiving building permits:
 - 3.1 The permittee shall have submitted a revised and reproducible final plan including 5 copies.
 - 3.2 The construction plans shall comply with the approved plans.

STANDARD CONDITIONS:

- 4. The following conditions are applicable to all requests:
 - 4.1 Before occupying the domiciliary care units all development and construction shall have been completed in compliance with the approved plans.

- 4.2 All privately-owned improvements shall be permanently maintained by the owner or an appropriately established homeowners association approved by the City Attorney.
- 4.3 The site plan accompanying this permit shall be the basis for all interpretations of setbacks, yards, locations of buildings, location of parking and circulation elements, and similar matters.
- 4.4 This resolution's terms, conditions, and requirements bind and obligate the permittee, its successors and assigns.
- 4.5 The City Clerk shall file a copy of the resolution approving the permit and the letter of acceptance with the Register of Deeds. The Permittee shall pay the recording fee in advance.
- 5. Adoption of this resolution voids, repeals, and rescinds Special Permit Number 692 adopted by Resolution No. A-61683 on March 24, 1975.
- 6. The site plan as approved with this resolution voids and supersedes all previously approved site plans, however all resolutions approving previous permits (Special Permit Numbers 692D, 692E, 692F, 692G, 692H, 692I, and 692J) remain in force unless specifically amended by this resolution.

Prepared by:

Jason Reynolds Planner

SPECIAL PERMIT NO. 692K, AMENDMENT TO THE TABITHA NEW COMMUNITY COMMUNITY UNIT PLAN,

PUBLIC HEARING BEFORE PLANNING COMMISSION:

June 13, 2001

Members present: Newman, Duvall, Carlson, Krieser, Taylor and Schwinn; Bayer, Hunter and Steward absent.

<u>Planning staff recommendation</u>: Conditional approval.

Jason Reynolds of Planning staff submitted additional comments from the Public Works and Health Departments. The I zoning referred to by the Health Department is east across 27th Street. This area is far to the west of the I-1 zoning.

Proponents

Dana Van Beek Palmer of the Harding, Schulz & Downs Law Firm, presented the application. This is a request to amend the existing community unit plan special permit to provide domiciliary care in two of the six apartment buildings. Tabitha proposes to change only the use of the two buildings from elderly residential to domiciliary care. This amendment would convert 28 apartment units (12 units in one building and 16 in the other) into 28 domiciliary care units. The buildings would be modified according to ADA standards and a covered walkway will be provided between the two buildings. No additional outside construction will be necessary. This will allow the residents to remain in the same community if their care needs rise above the threshold of elderly housing. This application conforms with the Comprehensive Plan and advances the goal of providing housing appropriate to the requirements of households with special needs.

Carlson inquired as to the additional services that will be provided in the domiciliary portion. Van Beek Palmer responded, stating that it is an assisted living facility for residents that have additional medical needs. It is basically assisted living with a registered nurse on staff with aides to provide personal care. The RN will administer medications.

There was no testimony in opposition.

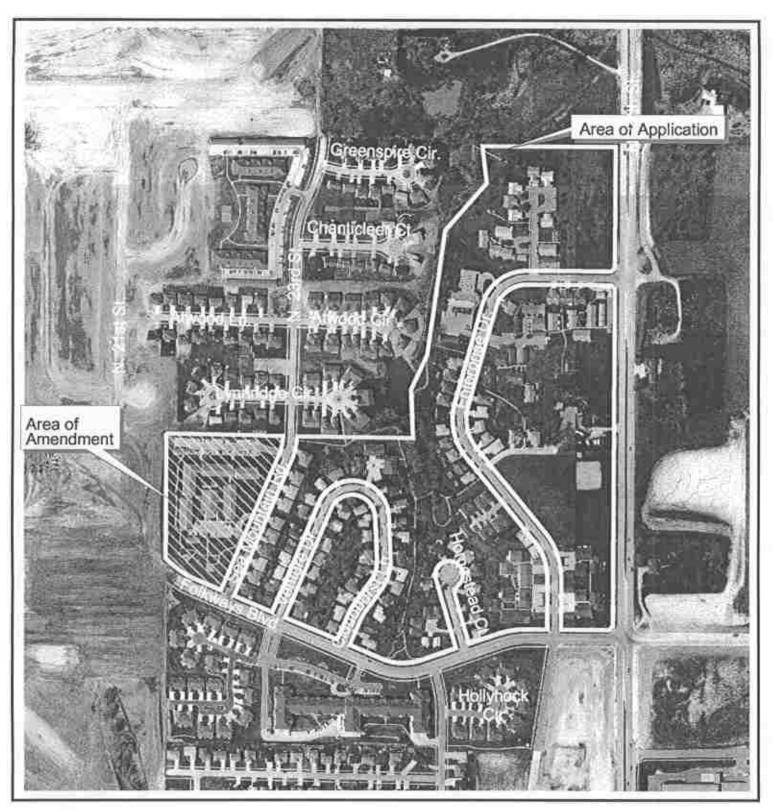
Public hearing was closed.

ADMINISTRATIVE ACTION BY PLANNING COMMISSION:

June 13, 2001

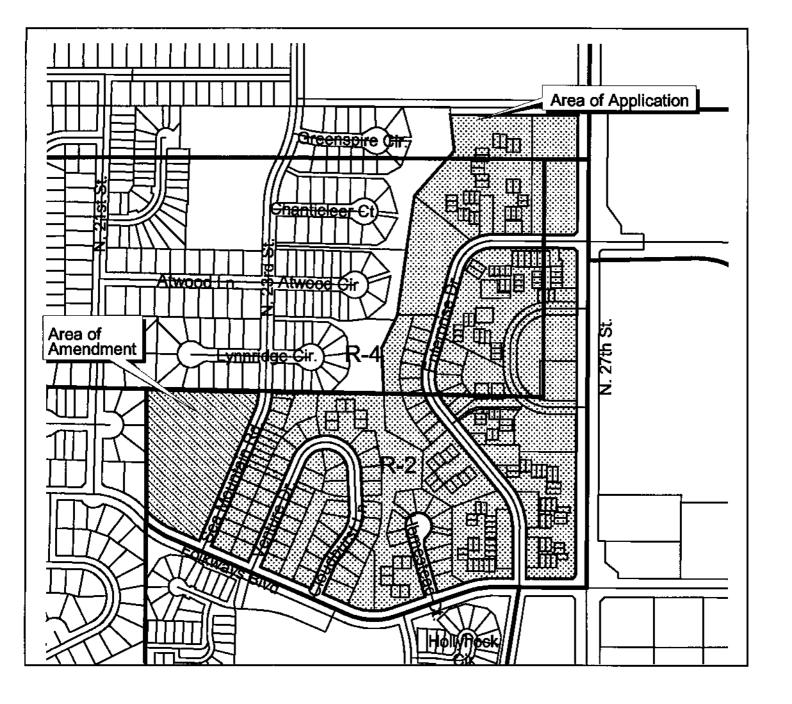
Duvall moved to approve the Planning staff recommendation of conditional approval, seconded by Taylor. Carlson believes this is a great facility and it is perfectly appropriate to have the additional services.

Motion for conditional approval carried 6-0: Newman, Duvall, Carlson, Krieser, Taylor and Schwinn voting 'yes'; Bayer, Hunter and Steward absent.



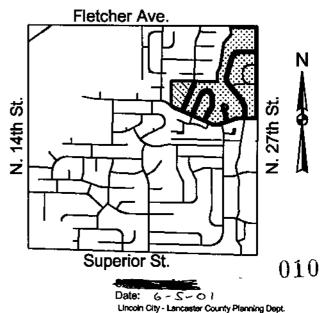
Special Permit #692K 5501 Sea Mountain Rd.





Special Permit #692K 5501 Sea Mountain Rd.

Zoning:
R-1 to R-8
AG
AGR
Agricultural District
AGR
AGR
Agricultural Residential District
R-C
Residential Convervation District
O-1
Office District
O-2
Suburban Office District
O-3
Office Park District
R-T
Residential Transition District
B-1
Local Business District
B-2
Planned Neighborhood Business District
B-3
Commercial District
B-4
Lincoln Centre Business District
B-5
Planned Regional Business District
B-6
Planned Regional Business District
B-7
Inferstate Commercial District
B-8
Highway Business District
B-8
Highway Commercial District
B-9
Highway Commercial District
Industrial District
Industrial District
Industrial Park District
Industrial District



HARDING, SHULTZ & DOWNS

A Law Partnership of Professional Corporations

800 LINCOLN SQUARE

121 SO. 13TH STREET

P.O.BOX 82028

LINCOLN, NE 68501-2028

402/434-3000 FAX 402/434-3030

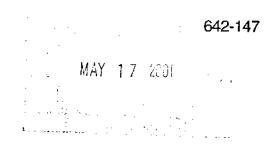
E-MAIL firm@hsdlegal.com
WEBSITE WWW.hsdlegal.com
Please respond to
OUR Lincoln office

WELLS FARGO CENTER
1700 LINCOLN STREET
SUITE 1800
DENVER, CO 80203-4518
303/832-4400 FAX 303/832-6154

May 17, 2001

VIA HAND-DELIVERY

Lincoln-Lancaster County Planning Department ATTN: Ray Hill/Jason Reynolds 555 S. 10th St., Ste. 213 Lincoln, NE 68508



Re: Application for Special Permit and Amendment of Tabitha New Community C.U.P.

Dear Ray/Jason:

Enclosed is an Application for Special Permit regarding the above-referenced matters. Also enclosed is a check, in the amount of \$585.00, to cover applicable filing fees.

Paul Ritchie of Davis Design will deliver to the Planning Department today all of the site plans, landscape plans and utility plans regarding the proposed changes in use of the subject property.

I have ordered a Certificate of Ownership from Nebraska Title Company and will deliver the same to you, in supplementation of the Application, as soon as I receive the same from the title company.

Please contact me with any questions or comments regarding the Application. Thank you for your cooperation and assistance.

Very truly yours,

HARDING, SHULT & DOWN

John H. Bergmeyer

JHB:tlw Enclosures

cc: Mr. Al Sward (w/o Encls. - via facsimile)

Mr. Paul Ritchie (w/o Encls. - via facsimile)

011

HARDING, SHULTZ & DOWNS

A Law Partnership of Professional Corporations

800 LINCOLN SQUARE

121 SO. 13TH STREET

P.O.BOX 82028

LINCOLN, NE 68501-2028

402/434-3000 FAX 402/434-3030

E-MAIL firm@hsdlegal.com
WEBSITE www.hsdlegal.com
Please respond to
our Lincoln office

WELLS FARGO CENTER
1700 LINCOLN STREET
SUITE 1800
DENVER, CO 80203-4518
303/832-4400 FAX 303/832-6154

May 17, 2001

642-147

VIA HAND-DELIVERY

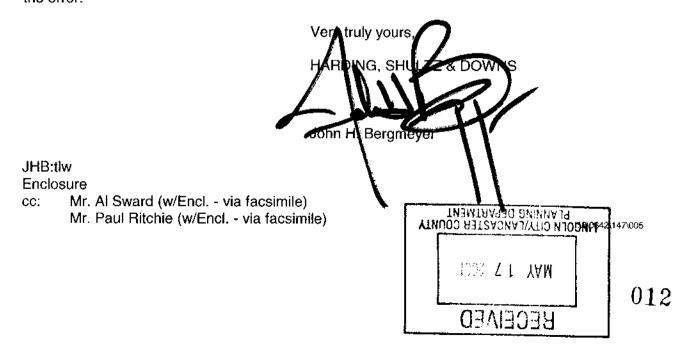
Lincoln-Lancaster County Planning Department ATTN: Ray Hill/Jason Reynolds 555 S. 10th St., Ste. 213 Lincoln, NE 68508

Re: Application for Special Permit and Amendment of Tabitha New Community C.U.P.

Dear Ray/Jason:

Enclosed is a Certificate of Ownership issued by Nebraska Title Company which is being provided to you in supplementation of the Application for Special Permit submitted to your office earlier today on behalf of Tabitha, Inc. Please note the enclosed Certificate indicates Tabitha Home, a Nebraska non-profit corporation, is the owner of record of the subject property. For your information, I have been advised the name of Tabitha Home was changed to Tabitha, Inc. at some time following the corporation's acquisition of the subject property. However, Tabitha, Inc. (formerly known as Tabitha Home) is the owner of the subject property and is the proper Petitioner with respect to the Application for Special Permit submitted earlier today. Please let me know if you have questions regarding this matter.

Please also note that the legal description of the subject property set forth on the Application indicated a description of Lot 1, Block 2, Tabitha New Community Addition. To clarify, the proper description is Lot 1, Block 2, Tabitha New Community <u>Second</u> Addition. I apologize for the error.



PLANNING DEPT.	SPECIAL P	ERMIT NO	(092K
ADDRESS OR LOCATION			
RECEIPT NO.		585-	
APPLICATION FO	R A SPECIAL PERI	VIT	
HONORABLE CITY COUNCIL City of Lincoln, Nebraska	Lincoln, Nebraska May	17.	_, 20_01
Under the provisions of Chapter 27.63 of the Li for a Special Permit to: (indicate proposed use	ncoln Municipal Code, the		
Amend Tabitha New Community C.U	J.P. and obtain a	Special F	Permit to allow
two of the six buildings consti Domiciliary Care Facilities.	tuting Walter Apa	rtments t	o he used as
on the property described as Lot 1	Block	2	
Addition Tabitha New Community			
Proposed development of the property is shown proposed use is as follows:			
Four of the six buildings curre continue to be used as apartmen D & E) will be converted to use	ntly constituting to buildings, but as Domiciliary Co	Walter Ap the other are (assi	artments will two (Buildings sted living) Facilities
Petitioner TABITHA, INC. (Please Print)	\bigcirc		
Petitioner's SignatureBy: Al Sward, Pres	ident		522
Petitioner's Address 4720 Randolph St.	<u>, Lincoln, NE 689</u>	510	
Contact Person John H. Bergmeyer, 1	Esq.; Harding, Shu	ıltz & Do	wns
Contact Person's Address 121 S. 13th St Phone: (420) A * NOTE: Please designate one individual. All info	434-3000; Fax: (40)2) 434-3	68508 030 this person.
RECORD OWNER & ADDRESS Tabitha, In	nc., 4720 Randolph	st., Lin	acoln, NE 6851(
Property Address: 5501 Sea Mount			
Dates of Planning Commission HearingX:\FILES\PLANNING\PC\FORMS\SPERMIT.wpd	MAY 17 LINCOLN CITY/LANCA PLANNING DEPA	2001 U	ii 20, 2000 013

LINCOLN PARKS AND RECREATION DEPT.

Memo

To: Jason Reynolds, Planning

From: J.J. Yost, Parks & Recreation

Date: 28 May 2001

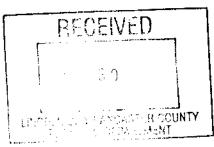
Re:

Tabitha New Community C.U.P. Amendment & Special Permit

Staff members of the Lincoln Parks and Recreation Department have conducted a plan review of the above-referenced application/proposal and have the compiled the following comments:

1. No comments at this time for the Special Permit and Amendment of Tabitha New Community C.U.P.

If you have any additional question, comments or concerns, please feel free to contact me at 441-8255.



Date Printed: May 24, 2001

City of Lincoln, Nebraska

IMPORTANT

All revisions to plans must include Building Permit # and Job Address.

Return this report with two sets of corrected plans. The corrections noted below are required to be made to the plans prior to issuance of a permit. Please indicate under each item where the correction is made by plan sheet number or plan detail number.

A seperate set of plans for review and and final approval must be submitted by the licensed installing contractor/s if fire suppression systems, sprinklers, dry powder, fire alarm systems or underground tanks are installed.

Plan Review Comments

Permit # DRF01060

Address

Job Description: TABITHA NEW COMMUNITY AMENDMEN

Location: TABITHA NEW COMMUNITY

Special Permit: Y SP 692K

Preliminary Plat: N
Use Permit: N
CUP/PUD: N

Requested By: JASON REYNOLDS

Status of Review: Approved 5/24/2001 11:54:09 AM

Reviewer: FIRE PREVENTION/LIFE SAFETY CODE BOB FIEDLER

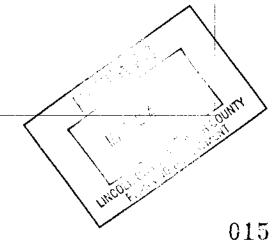
Comments: Site is OK, but any change of occupancy would require a review from

Building & Safety.

Current Codes in Use Relating to Construction Development in the City of Lincoln:

- 1997 Uniform Building Code and Local Amendments
- 1994 Nebraska Accessibility Guidelines (Patterned after and similar to ADA guidelines)
- 1989 Fair Housing Act As Amended Effictive March 12, 1989
- 1979 Zoning Ordinance of the City of Lincoln as Amended including 1994 Parking Lot Lighting Standards
- 1992 Lincoln Plumbing Code (The Lincoln Plumbing Code contains basically the 1990 National Standard Plumbing Code and local community Amendments.)
- 1999 National Electrical Code and Local Amendments
- 1997 Uniform Mechanical Code and Local Amendments
- 1994 Lincoln Gas Code
- 1994 NFPA 101 Life Safety Code
- 1997 Uniform Fire Code and Local Amendments

Applicable NFPA National Fire Code Standards



LINCOLN-LANCASTER COUNTY HEALTH DEPARTMENT INTER-OFFICE COMMUNICATION

TO: Jason Reynolds DATE: 6/5/01

DEPARTMENT: Planning FROM: Chris Schroeder

Jerry Hood

ATTENTION: DEPARTMENT: Health

CARBONS TO: Carole Douglas, Acting Director SUBJECT: Tabitha New Community

EH File Amendment SP #692K

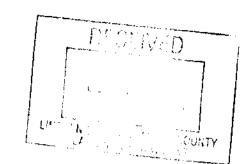
EH Administration

The Lincoln-Lancaster County Health Department (LLCHD) has reviewed the Tabitha New Community Amendment special permit #692K for possible negative public health impacts and has noted the following:

- Given the close proximity of the I-1 zone to the east of the proposed Tabitha, the LLCHD has concerns regarding possible future adverse public health impacts for the patients at this health care facility. Traditionally, LLCHD has advocated for appropriate buffer zones to minimize public health exposures from incompatible land uses. This is even more important when the affected population is medically compromised and most likely more susceptible to chemical exposures.
- During the construction process, the land owner(s) will be responsible for controlling off-site dust emissions in accordance with Lincoln-Lancaster County Air Pollution Regulations and Standards Article 2 Section 32. Dust control measures shall include, but not limited to application of water to roads, driveways, parking lots on site, site frontage and any adjacent business or residential frontage. Planting and maintenance of vegetable ground cover will also be incorporated as necessary.
- While the construction process is proceeding, erosion from the site by wind or water must be controlled. The Lower Platte South Natural Resources District should be contacted for guidance in this matter.

If you have any questions, please contact me at 441-6272.

Memorandum



To: Jason Reynolds, Planning Department

From: Charles W. Baker, Public Works and Utilities

Subject: Tabitha New Community Amendment Special Permit # 692K

Date: June 7, 2001

cc: Roger Figard, Nicole Fleck-Tooze

The City Engineer's Office of the Department of Public Works and Utilities has reviewed the request for Special Permit # 692K for the Tabitha New Community and has no objections. The exterior utilities, parking, and site grading are not affected by this request.